**附件二：**

轮台县城镇污水处理价格成本监审报告

根据《中华人民共和国价格法》、《政府制定价格成本监审办法》（中华人民共和国国家发展和改革委员会令第8号）、《自治区发展改革委关于印发﹤自治区污水处理定价成本监审暂行办法﹥的通知》（新发改规﹝2021﹞20号），轮台县城镇污水处理价格成本实施定价成本监审，现将监审情况报告如下：

1. 价格成本监审项目

轮台县城镇污水处理价格定价成本。

二、被成本监审单位的基本情况

**1. 历史沿革**

汇泉供排水有限责任公司系由轮台县长瑞鑫水务有限公司独资组建的有限责任公司，于2003年11月4日取得轮台县市场监督管理局颁发的《营业执照》，统一社会信用代码：91652822754587338B；住所：新疆巴州轮台县青年西路政府第二办公楼六楼；法定代表人：杨吉生；企业类型：有限责任公司(非自然人投资或控股的法人独资)；经营范围：许可项目：自来水生产与供应；现制现售饮用水；食品销售。（依法须经批准的项目，经相关部门批准后方可开展经营活动，具体经营项目以相关部门批准文件或许可证件为准）一般项目：污水处理及其再生利用；市政设施管理；园林绿化工程施工；住宅水电安装维护服务；安全技术防范系统设计施工服务。（除依法须经批准的项目外，凭营业执照依法自主开展经营活动）

汇泉供排水公司前身为1988年成立的轮台县自来水公司，隶属于县建设局管理，经营类型为国有企业，经营项目：自来水供应、供水管道安装及维修、管道配件销售，当时有水厂两座，即1#、2#水厂（现已停产）（2#水厂2006年已出售）。

2000年国家政策调整，政府企改办牵头进行企业改制，确定上海民唯实业公司买断经营，并和县人民政府签订了《职工安置协议》和《企业资产出售协议》， 公司性质更改为私有企业，在此期间新建了3#水厂（现作为公司办公用）公司更名为：上海民唯实业公司轮台县水厂。

因公司经营不善，2006年6月由县人民政府牵头，将公司转售给巴州新瑞热力有限责任公司，更名为：轮台县元泉水务有限责任公司，其性质为私有企业。2012年10月根据轮政办发（2012）238号文《关于成立轮台县元泉水务有限责任公司资产清算核查移交工作领导小组的通知》，轮政办函（2012）49号文《关于配合轮台县城乡供排水综合管理办公室做好供水业务移交工作的函》，自2012年10月31日将水费、污水处理费及其它所有工作移交轮台县城乡供排水综合管理办公室，移交后将所有工作归并到于 2003年11月成立的汇泉供排水公司，并接受了轮台县元泉水务公司有职工27人，退休职工19人。元泉水务有限责任公司的资产只进行了清理、移交，至今未进行清算。

1. **人员组成（包含供排水）**

2012年10月汇泉供排水公司接收了轮台县元泉水务公司原有员工27名，退休人员19名。汇泉供排水公司2020年12月共有职工131人，其中：合同制员工118人，返聘5人，住建局市政服务中心公益性岗位职工8人；2021年12月共有职工89人，其中：合同制员工77人，返聘2人，财务兼职聘用2人，临时工4人，住建局市政服务中心公益性岗位职工4人；2022年12月共有职工58人，其中：合同制员工56人，返聘1人，试用期人员1人。

1. **运营模式及收费情况**

汇泉供排水公司是国有独资公司，自负盈亏，财务单独核算，财务支出由住建局监督。

污水处理价格具体为：

居民生活用水污水处理费（含学校、医院、行政事业单位）1.00元/立方米；

商业用水污水处理费1.50元/立方米；

特种行业用水污水处理费1.50元/立方米。

1. **下设供排水厂情况**

轮台县新城区生活污水处理厂

轮台县新城区生活污水处理厂占地面积45,900㎡，于2014年5月、6月委托中国市政工程西北设计研究院有限公司对轮台县新污水处理厂、污水提升泵站及配套管线工程进行设计，污水处理厂土建部分设计使用年限50年，工艺设备设计使用年限30年。新污水处理厂排放标准根据可研批复的排放标准设计为《城镇污水处理厂污染物排放标准》GB18918-2002一级B标准，待二期建设完成将排放标准提高到《城镇污水处理厂污染物排放标准》GB18918-2002一级A标准。该厂由轮台县住房和城乡建设局市政工程服务中心牵头建设，土地房产证等证件均由该局负责办理。

**5. 排水量情况**

汇泉供排水公司提供的设计污水处理量为日1万立方米，计算年设计污水处理量为365万立方米。汇泉供排水公司提供的2020-2022年污水处理量分别为101万立方米、189万立方米、168万立方米，分别占设计污水处理量的27.67%、51.78%、46.03%。

三、成本监审依据

1. 《中华人民共和国价格法》；
2. 《新疆维吾尔自治区定价目录》（新政发〔2023〕34号）；
3. 《政府制定价格成本监审办法》（中华人民共和国国家发展和改革委员会令第8号）；
4. 《中华人民共和国会计法》、财政部《企业会计准则》、《企业会计制度》和相关行业财务会计制度；
5. 《中华人民共和国税法》；
6. 《新疆维吾尔自治区定价成本监审目录》（新发改规〔2019〕5号）；
7. 《自治区发展改革委关于印发﹤自治区污水处理定价成本监审暂行办法﹥的通知》（新发改规﹝2021﹞20号）；

　　四、成本监审程序和原则

（一）轮台县发改委于2022年6月-7月、2023年9月，对轮台县汇泉供排水有限责任公司城镇供水及污水处理开展成本监审工作。通过实地调查、收集、核对相关资料，以企业账簿、会计报表和企业年度财务审计报告为基础，依照监审程序对汇泉供排水有限责任公司2020、2021、2022三年的城镇供水及污水处理生产经营成本进行了认真审核。在成本监审过程中，认真听取了社会各界对成本监审工作的意见和建议，形成成本监审结论。

（二）审核原则：1、合法性原则；2、相关性原则；3、合理性原则。

　　五、审核的主要内容

根据《自治区发展改革委关于印发﹤自治区污水处理定价成本监审暂行办法﹥的通知》（新发改规﹝2021﹞20号）（以下简称《污水处理暂行办法》）第十一条“污水处理定价成本包括固定资产折旧费、无形资产摊销和运行维护费。”我们以汇泉供排水公司经过审计的会计报表，分别对折旧费、无形资产摊销费、运行维护费进行了审核。

**对轮台县汇泉供排水有限责任公司2020—2022年成本监审平均核减成本情况：**

（一）折旧费

经审核，汇泉供排水公司2020-2022年折旧费上报数分别为199,324.77元、205,023.24元、84,503.66元（数据来源详见后附“2020-2022年城镇供水成本监审表”），我们通过采用账账核对、询问、凭证抽查等方法，进行查证核实，核减2020-2022年折旧费分别为：27,791.38元、26,983.77元、20,779.59元。审定2020-2022年折旧费分别为：171,533.39元、178,039.47元、63,724.07元。

（二）无形资产摊销费

经审核，汇泉供排水公司2020-2022年无形资产摊销费上报数均为0.00元，我们通过采用账账核对、询问、凭证抽查等方法，无核增、核减事项。

（三）运行维护费

经审核，汇泉供排水公司2020-2022年污水处理运行维护费账面记载金额分别为2,816,462.72元、4,773,194.01元、5,105,823.64元（数据来源详见后附“2020-2022年污水处理成本监审表”），我们通过采用账账核对、询问、凭证抽查等方法，核减2020-2022年污水处理运行维护费分别为：614,891.55元、1,549,330.93元、968,446.09元。审定2020-2022年污水处理运行维护费分别为：2,201,571.17元、3,223,863.08元、4,137,377.55元。

（四）冲减城镇污水处理成本项目

依据《政府制定价格成本监审办法》（中华人民共和国国家发展和改革委员会令第8号）第三十七条“其他业务与主营业务共同使用资产、人员或者统一支付费用，依托主营业务从事生产经营活动，以及因从事主营业务而获得政府优惠政策，不能单独核算或者核算不合理的，应当将其他业务收入按照一定比例冲减总成本。” 经审核，汇泉供排水公司2020-2022年无应冲减污水处理成本的项目。

六、核定城镇污水处理总成本

经审核，汇泉供排水有限责任公司**2020年**城镇污水处理定价总成本为**237.31万元，2021年**城镇污水处理定价总成本为**340.19万元，2022年**城镇污水处理定价总成本为**420.11万元，**按照﹤自治区污水处理成本监审暂行办法﹥的通知》（新发改规﹝2021﹞20号）有关规定审定三年平均供水成本为302.49万元。

七、核定单位污水处理成本

汇泉供排水公司提供**实际处理量**计算2020-2022年污水处理量分别为101万立方米、189万立方米、168万立方米。三年平均核算**污水处理量为152.67万**方；**缴纳义务人用水量**计算2020-2022年污水处理量分别为222万立方米、245万立方米、178.13万立方米。三年平均核算**污水处理量为152.67万**方；

轮台县汇泉供排水有限责任公司2020—2022年单位污水处理成本为1.98元/方（**实际处理量**计算）、1.41元/方（**缴纳义务人用水量**计算）（不含税）。

八、其他需要说明的事项

1. 本报告是根据轮台县汇泉供排水有限责任公司

所提供的成本资料完成的，资料真实性、合法性由项目单位负责。

1. 参加本次成本监审的工作人员与项目单位无任

何利害关系。

1. 本报告仅为定价机关价格决策服务，其他任何单

位和个人引用本报告内容，可能会出现由于核算指标等概念不同形成的误差，本报告制作单位不承担责任。

1. 凡使用本报告者均应妥保管和慎用试用本报告。

由于使用不妥或保管不善引起的纠纷或问题，责任自负。

附件：2020-2022年污水处理成本监审表

2020-2022年度污水处理单位成本审核表

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| |  |  |  |  |  |  |  |  |  |  |  |  | | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | | **2020-2022年污水处理成本监审表** | | | | | | | | | | | | | **单位名称：轮台县汇泉供排水有限责任公司** | | | | | | | | | | | **金额单位：人民币元** | | **项 目** | **2020年度** | | | **2021年度** | | | **2022年度** | | | **2020-2022核定数** | | | | **上报数** | **核增、减数** | **核定数** | **上报数** | **核增、减数** | **核定数** | **上报数** | **核增、减数** | **核定数** | **上报数** | **核增、减数** | **核定数** | | **一、折旧费\*** | **199,324.77** | **-27,791.38** | **171,533.39** | **205,023.24** | **-26,983.77** | **178,039.47** | **84,503.66** | **-20,779.59** | **63,724.07** | **84,503.66** | **-20,779.59** | **63,724.07** | | 生产性资产折旧\* | 156,118.00 | -10,769.10 | 145,348.90 | 174,318.00 | -14,442.90 | 159,875.10 |  |  | - |  |  | - | | 管理性资产折旧\* | 43,206.77 | -17,022.28 | 26,184.49 | 30,705.24 | -12,540.87 | 18,164.37 | 84,503.66 | -20,779.59 | 63,724.07 | 84,503.66 | -20,779.59 | 63,724.07 | | **二、无形资产摊销费** | **-** | **-** | **-** | **-** | **-** | **-** |  |  | **-** | **-** | **-** | **-** | | **三、运行维护费** | **2,816,462.72** | **-614,891.55** | **2,201,571.17** | **4,773,194.01** | **-1,549,330.93** | **3,223,863.08** | **5,105,823.64** | **-968,446.09** | **4,137,377.55** | **3,872,164.55** | **-910,981.99** | **2,961,182.54** | | 排水（泵站） | 10,167.96 |  | 10,167.96 | - |  | - | 185,919.40 |  | 185,919.40 | 65,362.45 | - | 65,362.45 | | 污水处理厂 | 43,362.00 | 4,080.80 | 47,442.80 | 172,516.51 |  | 172,516.51 | 1,346,104.10 |  | 1,346,104.10 | 520,660.87 | 1,360.27 | 522,021.14 | | 新污水处理厂 | 908,084.89 | 13,572.90 | 921,657.79 | 1,910,839.16 |  | 1,910,839.16 | 1,752,302.93 |  | 1,752,302.93 | 1,523,742.33 | 4,524.30 | 1,528,266.63 | | 办公费 | 16,726.70 | -11,427.68 | 5,299.02 | 29,259.70 | -22,620.67 | 6,639.03 | 23,578.00 | -18,093.76 | 5,484.24 | 23,188.13 | -17,380.70 | 5,807.43 | | 差旅费 | 6,718.40 | -4,590.01 | 2,128.39 | 5,326.00 | -4,117.53 | 1,208.47 | 950.00 | -729.03 | 220.97 | 4,331.47 | -3,145.52 | 1,185.94 | | 电话费 | 28,171.58 | -20,904.02 | 7,267.56 | 25,009.07 | -19,334.51 | 5,674.56 | 26,489.62 | -20,328.13 | 6,161.49 | 26,556.76 | -20,188.89 | 6,367.87 | | 业务招待费 | - |  | - | - |  | - | - |  | - | - | - | - | | 养老金\* | 39,375.04 | -26,901.03 | 12,474.01 | 717,945.76 | -555,043.87 | 162,901.89 | 433,907.84 | -332,980.88 | 100,926.96 | 433,907.84 | -332,980.88 | 100,926.96 | | 失业金\* | 1,230.84 | -840.91 | 389.93 | 10,344.38 | -7,997.24 | 2,347.14 | 13,562.70 | -10,408.02 | 3,154.68 | 13,562.70 | -10,408.02 | 3,154.68 | | 生育保险金\* | - |  | - | - |  | - |  |  | - |  |  | - | | 医疗保险  金\* | 421,508.42 | -287,974.55 | 133,533.87 | 594,284.66 | -459,441.47 | 134,843.19 | 226,194.71 | -173,581.82 | 52,612.89 | 226,194.71 | -173,581.82 | 52,612.89 | | 工伤保险金\* | 1,191.86 | -814.28 | 377.58 | 24,142.78 | -18,664.78 | 5,478.00 | 17,502.66 | -13,431.54 | 4,071.12 | 17,502.66 | -13,431.54 | 4,071.12 | | 车辆费用 | 221,608.58 | -176,122.30 | 45,486.28 | 176,922.77 | -146,863.56 | 30,059.21 | 87,603.12 | -67,226.63 | 20,376.49 | 162,044.82 | -130,070.83 | 31,973.99 | | 工资\* | 874,107.19 |  | 874,107.19 | 719,639.31 |  | 719,639.31 | 550,905.30 |  | 550,905.30 | 550,905.30 |  | 550,905.30 | | 福利费\* | 75,945.15 | -40,077.57 | 35,867.58 | 95,178.01 | -74,945.53 | 20,232.48 | 27,611.98 | -20,722.49 | 6,889.49 | 27,611.98 | -20,722.49 | 6,889.49 | | 值班补贴 | - |  | - | - |  | - |  |  | - | - | - | - | | 车船使用税 | - |  | - | - |  | - |  |  | - | - | - | - | | 职工教育经费\* | - |  | - | - |  | - |  |  | - |  |  | - | | 审计费 | 50,000.00 | -34,160.00 | 15,840.00 | 40,000.00 | -30,924.00 | 9,076.00 | 6,000.00 | -4,604.40 | 1,395.60 | 32,000.00 | -23,229.47 | 8,770.53 | | 其他费用 | 42,168.06 | -27,573.70 | 14,594.36 | 111,171.86 | -100,669.06 | 10,502.80 | 20,861.63 | -16,009.21 | 4,852.42 | 58,067.18 | -48,083.99 | 9,983.19 | | 租赁费 |  |  | - |  |  | - | 85,320.00 | -65,474.57 | 19,845.43 | 28,440.00 | -21,824.86 | 6,615.14 | | 大病互助金 | 23,727.00 | -16,210.29 | 7,516.71 | 26,582.50 | -20,550.93 | 6,031.57 | 17,959.50 | -13,782.12 | 4,177.38 | 22,756.33 | -16,847.78 | 5,908.55 | | 工会经费\* | 2,368.80 | -1,618.36 | 750.44 | 2,368.80 | -1,831.32 | 537.48 | 1,776.60 | -1,363.36 | 413.24 | 1,776.60 | -1,363.36 | 413.24 | | 土地使用  税\* | 46,751.26 | -31,940.46 | 14,810.80 | 46,751.26 | -36,143.40 | 10,607.86 | 23,375.62 | -17,938.45 | 5,437.17 | 23,375.62 | -17,938.45 | 5,437.17 | | 房产税\* | 2,433.40 | -1,662.50 | 770.90 | 2,433.40 | -1,881.26 | 552.14 | 1,216.70 | -933.70 | 283.00 | 1,216.70 | -933.70 | 283.00 | | 印花税\* | 667.90 | -456.31 | 211.59 | 53.90 | -41.67 | 12.23 | 3,742.80 | -2,872.22 | 870.58 | 3,742.80 | -2,872.22 | 870.58 | | 维修费 | - | 50,931.00 | 50,931.00 | 61,514.00 | -47,556.47 | 13,957.53 | 174,701.00 | -134,065.55 | 40,635.45 | 78,738.33 | -43,563.67 | 35,174.66 | | 残保金 | - |  | - | - |  | - | 48,261.71 | -37,036.04 | 11,225.67 | 16,087.24 | -12,345.35 | 3,741.89 | | 低值易耗品摊销 | - |  | - | - |  | - | 9,696.00 | -7,440.71 | 2,255.29 | 3,232.00 | -2,480.24 | 751.76 | | 污水排放证费 | - |  | - | - |  | - | 8,000.00 |  | 8,000.00 | 2,666.67 | - | 2,666.67 | | 安装及材料 |  |  | - |  |  | - | 11,840.00 | -9,086.02 | 2,753.98 | 3,946.67 | -3,028.67 | 917.99 | | 税金（个人所得税） | 320.00 | -320.00 | - | - |  | - |  |  | - | 106.67 | -106.67 | - | | 手续费\* | 1,883.50 | -1,286.81 | 596.69 | 2,417.56 | -1,869.02 | 548.54 | 2,087.79 | -1,602.17 | 485.62 | 2,087.79 | -1,602.17 | 485.62 | | 利息\* | -2,055.81 | 1,404.53 | -651.28 | -1,507.38 | 1,165.36 | -342.02 | -1,648.07 | 1,264.73 | -383.34 | -1,648.07 | 1,264.73 | -383.34 | | **污水处理成本费用合计** | **3,015,787.49** | **-642,682.93** | **2,373,104.56** | **4,978,217.25** | **-1,576,314.70** | **3,401,902.55** | **5,190,327.30** | **-989,225.68** | **4,201,101.62** | **3,956,668.21** | **-931,761.58** | **3,024,906.61** | |
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| |  |  |  |  |  |  |  |  |  |  |  |  |  | | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | | **轮台县汇泉供排水有限责任公司2020-2022年度污水处理单位成本审核表** | | | | | | | | | | | | | | **项目** | | **2020年** | | | **2021年** | | | **2022年** | | | **核定数** | | | | | **申报数** | **核增（减）数** | **审定数** | **申报数** | **核增（减）数** | **审定数** | **申报数** | **核增（减）数** | **审定数** | **申报数** | **核增（减）数** | | **审定数** | | **一、污水处理成本费用合计（元）** | | **3,015,787.49** | **-642,682.93** | **2,373,104.56** | **4,978,217.25** | **-1,576,314.70** | **3,401,902.55** | **5,190,327.30** | **-989,225.68** | **4,201,101.62** | **3,956,668.21** | **-931,761.58** | | **3,024,906.61** | | 1.折旧费 | | 199,324.77 | -27,791.38 | 171,533.39 | 205,023.24 | -26,983.77 | 178,039.47 | 84,503.66 | -20,779.59 | 63,724.07 | 84,503.66 | -20,779.59 | | 63,724.07 | | 2.无形资产摊销费 | | - | - | - | - | - | - | - | - | - | - | - | | - | | 3.运行维护费 | | 2,816,462.72 | -614,891.55 | 2,201,571.17 | 4,773,194.01 | -1,549,330.93 | 3,223,863.08 | 5,105,823.64 | -968,446.09 | 4,137,377.55 | 3,872,164.55 | -910,981.99 | | 2,961,182.54 | | **二、应冲减成本的收入（元）** | | **-** | **-** | **-** | **-** | **-** | **-** | **-** | **-** | **-** | **-** | **-** | | **-** | |  | |  |  | - |  |  | - |  |  | - | - | - | | - | |  | |  |  | - |  |  | - |  |  | - | - | - | | - | | **三、污水处理定价总成本（元）** | | **3,015,787.49** | **-642,682.93** | **2,373,104.56** | **4,978,217.25** | **-1,576,314.70** | **3,401,902.55** | **5,190,327.30** | **-989,225.68** | **4,201,101.62** | **3,956,668.21** | **-931,761.58** | | **3,024,906.61** | | **四、核算污水量（立方米）** | | **1,010,000.00** | **-** | **1,010,000.00** | **1,890,000.00** | **-** | **1,890,000.00** | **1,680,000.00** | **-** | **1,680,000.00** | **1,526,666.67** | **-** | | **1,526,666.67** | | **五、污水处理定价单位成本（元/立方米） （按照核算污水量计算）** | | **2.99** | **——** | **2.35** | **2.63** | **——** | **1.80** | **3.09** | **——** | **2.50** | **2.59** | **——** | | **1.98** | | **六、缴纳义务人用水总量（立方米）** | **2,220,000.00** | **-** | **2,220,000.00** | **2,450,000.00** | **-** | **2,450,000.00** | **1,781,350.00** | **-** | **1,781,350.00** | **2,150,450.00** | **-** | | **2,150,450.00** | | **五、污水处理定价单位成本（元/立方米） （按照缴纳义务人用水总量计算）** | **1.36** | **——** | **1.07** | **2.03** | **——** | **1.39** | **2.91** | **——** | **2.36** | **1.84** | **——** | | **1.41** | |